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8 UNITED STATES DISTRICT COURT  
9 CENTRAL DISTRICT OF CALIFORNIA  
10 WESTERN DIVISION  
11

12 AMERICAN UNITES FOR KIDS,  
and PUBLIC EMPLOYEES FOR  
13 ENVIRONMENTAL  
RESPONSIBILITY,  
14

Plaintiffs,

15 vs.  
16

17 SANDRA LYON, IN HER OFFICIAL  
CAPACITY AS SUPERINTENDENT  
OF THE SANTA MONICA MALIBU  
18 UNIFIED SCHOOL DISTRICT, JAN  
MAEZ, IN HER OFFICIAL  
19 CAPACITY AS ASSOCIATE  
SUPERINTENDENT AND CHIEF  
20 FINANCIAL OFFICER OF THE  
SANTA MONICA MALIBU  
21 UNIFIED SCHOOL DISTRICT,  
AND, LAURIE LIEBERMAN, DR.  
22 JOSÉ ESCARCE, CRAIG FOSTER,  
MARIA LEON-VAZQUEZ,  
23 RICHARD TAHVILDARAN-  
JESSWEIN, OSCAR DE LA TORRE,  
24 AND RALPH MECHUR, IN THEIR  
OFFICIAL CAPACITIES AS  
25 MEMBERS OF THE SANTA  
MONICA MALIBU UNIFIED  
26 SCHOOL DISTRICT BOARD OF  
EDUCATION,  
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Defendants.  
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No. 2:15-CV-02124-PA-AJW

Judge Percy Anderson  
Courtroom 15

DECLARATION OF DOUG  
DAUGHERTY IN SUPPORT OF  
DEFENDANTS' OPPOSITION  
TO APPLICATION FOR  
EXPEDITED DISCOVERY

Complaint filed: March 23, 2015



1 risk management. ENVIRON’s wide array of public and private sector clients  
2 includes federal regulatory agencies and policy arms, state and local  
3 governments throughout the US, as well as some of the nation’s largest public  
4 and private companies, leading law firms, educational institutions, and  
5 industrial trade associations. Through the successful completion of thousands  
6 of assignments throughout the world, ENVIRON has earned an international  
7 reputation as a technically excellent, objective, and astute consulting firm and  
8 as a leader in developing creative solutions to our clients’ most challenging  
9 problems.

10 2. ENVIRON’s health and safety practitioners have expertise in  
11 industrial hygiene, environmental health and safety compliance assistance and  
12 auditing, health risk assessment, toxicology, indoor air quality evaluation and  
13 complaint investigation, and building related hazardous materials (such as  
14 asbestos, lead-based paint, and PCBs) survey and abatement oversight.

15 3. Over the past 31 years, ENVIRON has provided technical  
16 consulting services, litigation support and expert testimony to clients engaged  
17 in projects related to PCBs in the environment, in buildings, in products, and  
18 in the workplace. ENVIRON’s team of building science specialists—including  
19 forensic architects, Certified Industrial Hygienists (CIHs), environmental  
20 health specialists and engineers—routinely conduct contamination assessment  
21 of PCB-containing materials in buildings, oversee remediation, and conduct  
22 environmental and health risk assessments. ENVIRON’s Site Solution  
23 Practice Group has broad experience in identifying and delineating a broad  
24 range of contaminants including PCBs, preparing and implementing remedial  
25 plans, and achieving closure status for our clients. ENVIRON maintains an  
26 extensive library related to historical PCB usage, applications, and the  
27 development of toxicological and regulatory standards. Much of our forensic  
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1 work focuses on the detailed evaluation of analytical information that often  
2 contains complex data on congeners, homologues, and aroclors.

3 **II. PCBS In Schools.**

4 1. Dr. Rosenfeld's March 31, 2015 declaration in this case regarding  
5 the presence of PCBs in caulking and other building materials schools in  
6 schools constructed prior to 1980 tends to imply that this problem is somewhat  
7 unique to MHS and JCES. That is not the case. The federal Environmental  
8 Protection Agency (EPA), the environmental agency with exclusive  
9 jurisdiction under the Toxic Substances Control Act ("TSCA") to regulate the  
10 use of PCBs, has been addressing this issue for many years. (*See*, 15 U.S.C. §  
11 2605(e)(1)(A) and (e)(2)(B) regarding Congress's express direction to EPA to  
12 regulate the manufacture and disposal of PCBs and items containing PCBs.)  
13 Based upon the authority invested in it by Congress, EPA promulgated  
14 regulations specifically relating to the disposal methods for PCB wastes,  
15 including building materials such as those at issue in this case. (*See* 49 C.F.R.  
16 §§ 761.120-135.) Relying upon this statutory authority, the EPA has been  
17 regulating the investigation, management and disposal of PCBs contained in  
18 caulk and other building materials in schools since approximately 2009.

19 2. On September 25, 2009, EPA announced new guidance for  
20 school administrators and building managers with "important information  
21 about managing PCBs in caulk and tools to help minimize possible exposure"  
22 by school and building occupants. *See* <http://www.epa.gov/pcbsincaulk/>. In  
23 conjunction with adopting this policy, EPA undertook to conduct scientific  
24 studies to better understand and assess the magnitude of the problem presented  
25 by PCBs in caulk and identify the best long-term solutions to the problem.  
26 EPA has done, and continues to do, significant research to determine the  
27 sources and levels of PCBs in schools and to evaluate different strategies to  
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1 reduce exposures. (*See*, <http://www.epa.gov/pcbsincaulk/caulkresearch.htm>.)  
2 EPA utilized this research to provide further guidance to schools and building  
3 owners as they develop and implement long-term solutions.

4 3. In particular, EPA has released a significant amount of  
5 information to provide guidance for school and other building owners. An  
6 example of this guidance is the PCBs in Caulk Fact Sheet published by EPA.  
7 A true and correct copy of the Fact Sheet is attached hereto as Exhibit A.  
8 Given the widespread nature of the issue, EPA has advocated a risk-based  
9 approach to management of PCBs in caulk, emphasizing initial evaluation to  
10 determine whether exposures to PCBs in caulk are occurring and a stepwise  
11 process to reduce the risk of exposure where necessary. EPA does not require  
12 investigation of caulk and other building materials where air levels of PCBs  
13 will not cause harm. Instead, the agency directs parties to test the air for  
14 PCBs, follow “best practices” to minimize potential exposures, and remove of  
15 PCB-contaminated caulk during “Renovations and Repairs. (*See* Exhibit A.)  
16 As to this latter point, EPA states that:

17 “Where schools or other buildings were constructed or renovated  
18 between 1950 and 1979, EPA recommends that PCB-containing  
19 caulk be removed during planned renovations and repairs (when  
replacing windows, doors, roofs, ventilation, etc.)” *See, Id.*

20 4. In order to determine whether air exposures are acceptable, and  
21 thus do not necessitate further investigation, EPA calculated “prudent public  
22 health levels that maintain PCB exposures below the ‘reference dose’ – the  
23 amount of PCB exposure that EPA does not believe will cause harm.” (*See*  
24 <http://www.epa.gov/pcbsincaulk/>.) A true and correct copy of the EPA Public  
25 Health Levels for PCBs in Indoor School Air is attached hereto as Exhibit B.

26 5. EPA’s election under TSCA to manage PCBs in place in school  
27 building materials is consistent with other directives from Congress in relation  
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1 to lead paint and asbestos in schools and other buildings. Under TSCA's  
2 Asbestos Hazard Emergency Response Act, asbestos, a banned chemical under  
3 TSCA, is managed in place until renovation or demolition of a building.  
4 Similarly, the Residential Lead-Based Paint Hazard Reduction Act, again  
5 regulating a federally banned chemical substance in products, permits schools  
6 to leave lead paint in place, subject to certain best management practices,  
7 pending renovations. EPA is the lead federal agency for both of these  
8 regulatory programs.

9 6. It is my experience that EPA continues to adhere to its PCB in  
10 schools guidance for schools dealing with this issue across the United States. I  
11 am not aware of EPA directing any school to undertake sampling and  
12 investigation of caulk and other building materials where the level of PCBs in  
13 air or dust samples do not exceed the published Public Health Levels for PCBs  
14 in Indoor School Air. Rather, EPA has followed its guidance regarding the  
15 removal of PCB-containing materials during renovations or demolition. The  
16 only situation where EPA anticipates the removal of PCBs is when  
17 documented sampling reveals in exceedance of the 50 part per million (ppm)  
18 limitation present in TSCA. With full realization that unknown levels of  
19 PCBs may exist in caulking, EPA directs parties to follow a risk-based  
20 management program to ensure that the health of the students, teachers and  
21 staff are not at risk, and then remove the contaminated buildings materials in  
22 the future.

23 **III. Exposure Evaluation and Relevant Health Protective**  
24 **Benchmarks for Schools.**

25 1. Exposure to PCBs can cause a variety of health effects. That is  
26 why EPA focuses on potential human exposure to air and dust. According to  
27 EPA, "EPA research studies show that primary health concerns from PCBs in  
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1 building materials derive from inhalation of contaminated air; and secondarily  
2 from contact with PCBs in dust and subsequent incidental ingestion.” *See*,  
3 Jared Blumenfeld, EPA Regional Administrator, letter of October 31, 2104, a  
4 true and correct copy of which is attached hereto as Exhibit C.

5 2. To determine whether air samples collected at the schools are  
6 safe, ENVIRON compared the sample results to health-based benchmarks  
7 developed by EPA for use in schools in the US. EPA recommended, and  
8 ENVIRON is using the Public Health Levels for PCBs in Indoor School Air  
9 derived by EPA that account for exposure to PCBs in school as well as  
10 exposure to PCBs in other sources in background  
11 (<http://www.epa.gov/pcbsincaulk/maxconcentrations.htm>), Exhibit B.

12 Concentrations at or below these Public Health Levels represent the amount of  
13 PCB average exposure over the school year that ”EPA does not believe will  
14 cause harm”.

15 3. To determine whether dust (wipe) samples at the schools are safe,  
16 ENVIRON compared the sample results to the EPA Region 9 benchmark for  
17 dust wipes of 1 ug/100 cm<sup>2</sup>. EPA Region 9 has identified this level as  
18 protective of cancer and non-cancer effects associated with exposure to PCBs  
19 on surfaces in schools. The wipe benchmark of 1 ug/100 cm<sup>2</sup> is more health  
20 protective than the TSCA wipe sample standard of 10 ug/100 cm<sup>2</sup> that is still  
21 being used by some schools.

22 4. According to EPA, “Overall, the sampling data from the two  
23 schools demonstrate that these PCB exposure pathways are currently being  
24 addressed by the District’s BMPs in a manner that protects public health.  
25 Thus, the District’s undertaking of Best Management Practices (BMPs), as  
26 verified by pre- and post-BMP sampling data, demonstrate that the TSCA  
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1 standard for no unreasonable risk is currently being met at MHS and JCES”.  
2 (USEPA Letter 10/31/14), Exhibit C.

3 **IV. The District Has Plans Prepared in Accordance with EPA’s School**  
4 **Policy and TSCA regulations and EPA has Concurred and**  
5 **Approved, respectively, with Them.**

6 1. To address the potential presence of PCB materials in all the  
7 schools within the SMMUSD, ENVIRON prepared a Comprehensive  
8 PCB-Related Building Materials Inspection, Management, and Removal Plan  
9 (“General Plan”) (ENVIRON 2014). A true and correct copy of the General  
10 Plan is attached hereto as Exhibit D. The General Plan was designed to be  
11 applicable to any of the District schools with buildings built before 1981 that  
12 are located within the District. The General Plan describes how suspect  
13 building materials will be identified and inventoried, what BMPs will be  
14 implemented to minimize exposure of students, teachers, and employees to  
15 these suspect materials, and when/how the suspect PCB-containing materials  
16 will be removed. The overall approach outlined in the General Plan is to  
17 conduct comprehensive building inspections and implement BMPs to manage  
18 materials in place, if deemed safe and appropriate, until a scheduled  
19 demolition or renovation when PCB-containing materials will be removed.

20 2. Contrary to the assertions made by Dr. Rosenfeld in his  
21 declaration, EPA did not reject ENVIRON’s General Plan. EPA’s June 4,  
22 2014 comment letter to the District (USEPA 2014) on the General Plan does  
23 not use the word “reject” anywhere in their letter nor has EPA used that word  
24 in ENVIRON’s discussions with them. A true and correct copy of the EPA’s  
25 June 4, 2014 letter is attached hereto as Exhibit E. In fact, EPA asked the  
26 District and ENVIRON to move ahead with our plans for building inspections,  
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1 implementation of BMPs and sampling at MHS and JCES, including in the  
2 following EPA statements:

- 3 a. EPA's June 4th comment letter specifically recommended that  
4 the District move forward with the Building Material Inspection  
5 Plan and PCB Best Management Practices (BMPs) part of  
6 ENVIRON's Comprehensive Plan when EPA stated: "The  
7 "Building Material Inspection Plan" and the "PCB Best  
8 Management Practices" contained in the General Plan do not  
9 require EPA approval, and we recommend that the District move  
10 forward with these activities at MHS before the MHS plan is  
11 finalized."
- 12 b. This was further confirmed in an email from EPA to ENVIRON  
13 on June 13, 2014, which stated "EPA concurs with your approach  
14 to testing as described in the plan forwarded..." by ENVIRON  
15 and said "I also want to confirm that we [EPA] do support the  
16 District conducting inspections and BMPs as stated in our June 4,  
17 2014 letter".
- 18 c. Furthermore, EPA expressed appreciation of the expedited  
19 implementation of the building inspection plan and BMPs part of  
20 ENVIRON's plan. As stated in an email from EPA to  
21 ENVIRON on June 11, 2014, "We understand that ENVIRON  
22 and the SMMUSD will begin to implement the Testing Plan at  
23 the Malibu High School (MHS) and Juan Cabrillo on June 16,  
24 2014. We appreciate ENVIRON and SMMUSD's expedited  
25 implementation of Section 2 (Inspection) and Section 3 (Best  
26 Management Practices) of the General Plan."
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1           3.       From the statements made by EPA, it is clear that they support  
2 the implementation of ENVIRON’s building inspection, BMP, and samplings  
3 plans at MHS, which have also been implemented at JCES, and have not  
4 “rejected” these plans.

5           4.       In June 2014, EPA approved the sampling plan for the study  
6 being conducted at MHS and JCES. The study consists of two primary parts.  
7 The first part of the study, which was accomplished by comparing air and  
8 wipe sampling results collected during summer 2014 to air and wipe sampling  
9 results collected in December 2013, was to evaluate whether air or wipe  
10 concentrations change significantly between thorough cleanings, which aids in  
11 evaluating cleaning frequency and practices. The second part of the study,  
12 which is still ongoing, is to conduct air and wipe sampling both before  
13 (pre-BMP) and after the annual BMP cleaning (post-BMP), to evaluate the  
14 effectiveness of the cleaning procedures.

15           a.       A memorandum titled “Additional Information on the Selection  
16 of Representative Rooms for Air/Wipe Testing – Revision 2” was  
17 provided by ENVIRON to EPA on June 18, 2014 describing  
18 proposed pre-BMP and post-BMP air and wipe sampling  
19 procedures associated with this study. This memorandum, which  
20 also outlines the rationale for selecting rooms in MHS included in  
21 the study, achieved EPA concurrence on June 13, 2014.

22           5.       EPA reiterated their concurrence of this sampling plan in a letter  
23 to SMMUSD on August 14, 2014: “The District followed EPA’s  
24 recommendation to conduct inspections and initiated best management  
25 cleaning practices at Malibu High School, and your District elected to include  
26 Juan Cabrillo Elementary School in this work. The District also proposed  
27 collecting air and wipe samples at both schools. On June 9, 2014, your  
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1 contractor, ENVIRON, sent EPA an air and wipe testing plan. EPA provided  
2 comment and concurred on the revised plan dated June 13, 2014. In addition,  
3 EPA staff were on the site in June at Malibu High School to observe the  
4 inspection and testing work. Based on EPA's evaluation of the work  
5 conducted this summer, the Agency has determined that the work was  
6 consistent with EPA's national guidelines." A true and correct copy of EPA's  
7 letter of August 14, 2014 is attached hereto as Exhibit F.

8 6. To address building materials which contain  $\geq 50$  ppm PCBs in  
9 exceedance of EPA standards—which at the time had been identified in the  
10 Library and Building E Rooms 1, 5, and 8—ENVIRON prepared a Site-  
11 Specific PCB-Related Building Materials Management, Characterization and  
12 Remediation Plan for the Library and Building E Rooms 1, 5, and 8 at Malibu  
13 High School ("Site-Specific Plan") (ENVIRON 2014b). A true and correct  
14 copy of the Site-Specific Plan is attached hereto as Exhibit G. The Site-  
15 Specific Plan describes procedures for management, characterization and  
16 remediation of building materials in which PCBs have been identified above  
17 50 ppm in accordance with guidance from USEPA Region IX, and the Toxic  
18 Substances Control Act (TSCA) 40 Code of Federal Regulations (CFR) 761.

19 7. Although the MHS-Specific Plan called for building materials  
20 identified with  $\geq 50$  ppm PCBs to be removed during planned and funded  
21 building renovations within 15 years, on August 15, 2014, SMMUSD agreed  
22 to remediate the TSCA violations identified at four window areas at MHS  
23 within the next 10 months, no later than June 30, 2015. The four window  
24 areas correspond to tested window units located in the MHS Library and  
25 Building E (also called the Blue Building) - Rooms 1, 5, and 8. In addition,  
26 based on sampling and analytical results from the 2014 summer break in which  
27  $> 10$  micrograms per 100 square centimeters ( $\mu\text{g}/100\text{cm}^2$ ) total PCBs were  
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1 reported for surface wipe samples taken on caulking around interior  
2 doorframes in Building G Room 506 (woodshop) at MHS even after repairs  
3 and additional cleaning, SMMUSD volunteered to implement a similar  
4 remedy for interior door caulking in this room.

5 8. In September 2014, at EPA's request, ENVIRON then prepared a  
6 Supplemental Removal Information ("Supplement") for MHS, which was  
7 intended to further supplement and modify as appropriate the MHS-Specific  
8 Plan. A true and correct copy of the relevant portion of the Supplement is  
9 attached hereto as Exhibit H. The Supplement provided information on the  
10 removal of building materials in which PCBs had been identified and verified  
11 at concentrations above 50 ppm in accordance with guidance from EPA  
12 Region IX and TSCA. It is anticipated that remediation of the areas identified  
13 in the Supplement will be completed by June 30, 2015.

14 9. On October 31, 2014 (Exhibit C), EPA approved the Supplement.  
15 As quoted below, EPA granted approval for identified rooms and future areas  
16 with identified and verified results exceeding 50 ppm:

17 a. "Pursuant to 40 C.F.R. § 761.61(c), the U.S. Environmental  
18 Protection Agency, Region 9 (EPA) is approving certain  
19 provisions, as described below, from the 'Site Specific PCB-  
20 Related Building Materials Management, Characterization and  
21 Remediation Plan for the Library and Building E Rooms 1, 5, and  
22 8 at Malibu High School' dated July 2014 as subsequently  
23 amended ('the Application'), which is an attachment to this  
24 approval."

25 b. "These provisions equally apply to substrate in contact with  
26 presently identified PCB-contaminated caulk as well as such  
27 areas identified in the future."  
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1           10. EPA concurs that the District is taking the correct approach and  
2 the data collected indicates the schools are safe. As indicated by EPA in their  
3 August 14, 2014 letter to SMMUSD, the District is following EPA’s national  
4 guidelines: “In summary, the District is meeting EPA national guidelines to  
5 protect public health from PCBs in schools by addressing the human exposure  
6 pathways of greatest concern, namely air, dust and soil.” Exhibit F.

7           11. In their October 31, 2014 letter to SMMUSD (Exhibit C), EPA  
8 reiterated that the District is taking the correct approach and that the data does  
9 not indicate a public health concern:

10           a. “An approval under TSCA regulations in 40 CFR 761.61(c)  
11 requires EPA to make a finding that PCB remediation wastes  
12 remaining in place at the two schools will not pose an  
13 unreasonable risk of injury to health or the environment. EPA is  
14 hereby making a finding that the District meets this TSCA  
15 standard for Malibu High School and Juan Cabrillo Elementary  
16 School as discussed in the enclosure. The District will continue  
17 to take air and surface wipe sample data to monitor conditions at  
18 the schools and this data will be provided to the public.”

19           b. “EPA research studies show that primary health concerns from  
20 PCBs in building materials derive from inhalation of  
21 contaminated air; and secondarily from contact with PCBs in dust  
22 and subsequent incidental ingestion. Overall, the sampling data  
23 from the two schools demonstrate that these PCB exposure  
24 pathways are currently being addressed by the District's BMPs in  
25 a manner that protects public health. Thus, the District's  
26 undertaking of the BMPs, as verified by pre- and post-BMP  
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sampling data, demonstrates that the TSCA standard for no unreasonable risk is currently being met at MHS and JCES.”

c. “Based on the continuous implementation of the BMP program in conjunction with the District's planned removal of PCB-containing caulk and the measures in this approval, EPA has determined that conditions at the school will continue to protect public health and meet the TSCA standard until the building components covered by this approval are removed during school renovation or demolition. Among others, the BMP program includes continuous cleaning of the schools. Moreover, the ongoing efficacy of the BMPs and other approved measures will be verified through the periodic air and surface wipe sampling required by this approval.”

12. The data collected to date at MHS and JCES indicate that PCB exposures are acceptable. Based on the 250 air samples and 765 surface wipe samples collected to date at both schools, results are below EPA Region IX’s no-further-action benchmarks, including rooms reportedly tested by third parties. A large percentage of the air and surface wipes samples were not detected. During the 2014 summer break sampling, 73% of the air samples and 85% of the wipe samples and were not detected. During the 2014/2015 winter break sampling, 100% of the air samples and 88% of the wipe samples and were not detected. In addition, a majority of the buildings had acceptable exposure levels prior to the annual BMP cleaning. Potential sources of PCBs in the schools are not contributing to unacceptable exposure levels. *See*, Slides, true and correct copies of which are attached hereto as Exhibit I.

1 **V. Dr. Rosenfeld’s Declaration Makes Conclusions Based on an**  
2 **Incomplete Evaluation of All Testing Done By ENVIRON.**

3 1. Dr. Rosenfeld incorrectly stated in his declaration that ENVIRON  
4 only did air and surface wipe testing. However, ENVIRON conducted caulk  
5 testing as documented in our March 20, 2105 notification to EPA. A true and  
6 correct copy of pertinent portions of the March 20, 2015 letter are attached  
7 hereto as Exhibit J. This information was not cited or utilized in Dr.  
8 Rosenfeld’s analysis even though it was available on the District’s website  
9 before the date of his signed declaration.

10 2. Based on documents on the PEER and AU websites<sup>1, 2</sup>, and on  
11 information available to ENVIRON, the following third party sampling  
12 activities by PEER/AU have been identified:

- 13 • On May 10 and 12, 2014, 27 bulk samples reportedly were  
14 collected at MHS and JCES. Although the chain of custodies for  
15 these samples do not contain a date that the samples were  
16 relinquished by field personnel, the samples arrived at Frontier  
17 Analytical Laboratory in El Dorado Hills, California on May 13,  
18 2014; however, AU asked that the samples be placed on hold  
19 before they were analyzed. Of the original 27 bulk samples listed  
20 on the AU chains of custodies, only 26 were received by Frontier  
21 Analytical Laboratory. On June 9, 2014, AU requested that  
22 Frontier Analytical Laboratory send six samples (3 caulk and 3  
23 dirt or vent soil) to BC Laboratories Inc. in Bakersfield,  
24 California for analysis per EPA Method 8082 for PCBs. The six  
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26 <sup>1</sup> Public Employees for Environmental Responsibility (PEER). Available  
27 online at <http://www.peer.org/>

28 <sup>2</sup> AmericaUnites for Kids (AU). Available online at <http://americaunites.com/>

1 samples were received by BC Laboratories on June 13, 2014. In  
2 August 2014, Frontier analyzed the remaining 20 samples for  
3 PCBs and two had additional congener analyses conducted.  
4 Analyses included Modified EPA Method 1668C for PCB  
5 congeners as well as analysis for PCB-126. Not all sample results  
6 have been reported in information available to ENVIRON.

7 • On August 15, 2014, six bulk samples reportedly were collected  
8 from MHS and JCES. Although the chain of custody for these  
9 samples does not contain a date that the samples were  
10 relinquished by field personnel, the samples were received by  
11 Eurofins CalScience, Inc. in Garden Grove, California on August  
12 20, 2014. The samples were analyzed per EPA Method 8082 for  
13 PCBs.

14 • On September 23 and November 20, 2014, six bulk samples  
15 reportedly were collected from MHS and JCES. Although the  
16 chain of custody for these samples does not contain a date that the  
17 samples were relinquished by field personnel, the samples were  
18 received by Eurofins CalScience, Inc. in Garden Grove,  
19 California on September 30 and November 28, 2014. The  
20 samples were analyzed per EPA Method 8082 for PCBs.

21 3. Of the samples taken by AU/PEE, only 14 of these samples are of  
22 building materials that have a reported PCB concentration greater than 50  
23 ppm.

24 • Of the 39 samples reported on the AU chain of custodies cited  
25 above, results for only 24 were provided based on information  
26 available to ENVIRON and not all were samples of interior  
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1 building materials. The total reported PCB concentrations for all  
2 Aroclors ranged from 1.6 to 370,000 ppm.

3 • The methodology used to collect the samples, the sample location  
4 selection, what decontamination procedures were used between  
5 samples collected, or the reason why some samples were  
6 selectively submitted for analysis or results not released is not  
7 provided so these identified areas greater than 50 ppm could not  
8 all be scientifically verified in accordance with the Districts  
9 approved plan for MHS/JCES (Exhibit H).<sup>3</sup>

10 4. ENVIRON performed an inspection on presumed sample  
11 locations of this third party testing with PCB concentrations identified as  
12 greater than 50 ppm in order to scientifically identify and verify them in  
13 accordance with the District approved plan for MHS/JCES (Exhibit H) if  
14 possible:

- 15 • On January 31, 2015, ENVIRON conducted a visual inspection of  
16 select accessible areas at MHS and JCES to attempt to identify  
17 the locations where third party tests showed reported results  
18 greater than 50 ppm PCBs.
- 19 • However, there are uncertainties regarding the third party  
20 sampling locations in these rooms as ENVIRON observed  
21 multiple areas of missing (or gaps in the) caulking in most cases.  
22 Therefore, the specific area where a third party sample was taken  
23 cannot be verified without the additional information previously  
24 requested of AU/PEER on September 22 and 24, 2014 but not yet  
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26 <sup>3</sup> Information requests to AU/PEER to provide additional information needed  
27 to verify sample locations and results were made on the behalf of SMMUSD  
28 on July 23, 2014 and September 22, 2014. All the requested information has  
yet to be provided to SMMUSD or ENVIRON.

1 provided by them. This previously requested material included  
2 the following:

- 3 ○ The date and time the samples were collected;
- 4 ○ The school, building and placarded room number where the  
5 samples were collected;
- 6 ○ The location within each room at the Malibu Campus  
7 where the samples were taken;
- 8 ○ The party who collected the samples;
- 9 ○ A complete chain of custody of the samples from the time  
10 that they were collected to when they were received by the  
11 laboratory and how they were stored from the time of  
12 collection until time of laboratory analysis;
- 13 ○ The methodology used to collect such samples;
- 14 ○ Any photos and/or field notes taken while the samples were  
15 collected; and
- 16 ○ Any third party data validation report.

17 ENVIRON would need the information above to identify if one of the gaps  
18 identified by ENVIRON was the actual location of a sample result reported by  
19 AU/PEER.

20  
21 5. ENVIRON identified and verified total PCB concentrations in all  
22 bulk caulk samples it collected on February 28, 2015 that exceeded 50 ppm,  
23 which included MHS Building E, Rooms 3 and 7; MHS Building G, Room  
24 505; MHS Building I, Room 401; MHS Building J, Room 704; and JCES  
25 Building F Rooms 18, 19, 22, and 23:

- 26 • Included gaps identified as most likely removed intentionally.
- 27 • No intentionally removed caulk was identified in MHS room 205  
28 and the exact location of JCES office (ID JC OFFICE) was not

1 identified sufficiently by AU/PEER as there are several offices in  
2 JCES as well as an entire office building, Building A. Therefore,  
3 these areas were not tested as no identified location was  
4 determined.

5 6. ENVIRON identified and verified total PCB concentrations in all  
6 bulk caulk samples collected on February 28, 2015 that exceeded 50 ppm in  
7 MHS Building E, Rooms 3 and 7; MHS Building G, Room 505; MHS  
8 Building I, Room 401; MHS Building J, Room 704; and JCES Building F  
9 Rooms 18, 19, 22, and 23 and notified EPA in accordance with the October  
10 2014 EPA TSCA Approval (Exhibit C). These areas will be addressed using  
11 the methods described in the October 2014 EPA TSCA Approval. Pursuant to  
12 the October 2014 EPA TSCA Approval, these areas will be addressed within  
13 one year of validation of the sampling results.”<sup>4</sup>

14 **VI. There is No Need for Immediate Comprehensive Testing and**  
15 **Removal of Contaminated Caulk Based on Data Collected to Date**  
16 **and EPA’s Guidance and Regulations.**

17 1. EPA doesn’t require testing of caulk. According to EPA, “The  
18 Toxic Substances Control Act (TSCA) does not require schools or building  
19 owners to test caulk for PCBs”. See Exhibit F.

20 2. Areas with scientifically identified and verified sample results  
21 with PCBs exceeding the TSCA regulatory threshold of 50 ppm are covered  
22 by the EPA approved plan for MHS and JCES.

23 a. The Supplemental (Exhibit H) to the MHS-Specific Plan (Exhibit  
24 G) covers the MHS Library, Building E Rooms 1, 5, and 8 and  
25 Building G – Room 506.

26 \_\_\_\_\_  
27 <sup>4</sup> In the event that the procedure described in this Supplement cannot be  
28 implemented within one year following identification and verification,  
SMMUSD will submit a request for an extension of time to USEPA.

- 1           b.     The March 2015 notification letter (Exhibit J) covers identified  
2           and verified total PCB concentrations in all bulk caulk samples  
3           collected by ENVIRON on February 28, 2015 that exceeded 50  
4           ppm including MHS Building E Rooms 3 and 7, Building G  
5           Room 505, Building I Room 401, Building J Rooms 704 and 704  
6           Hall and JCES Building F Rooms 18, 19, 22, and 23 (based on  
7           sample locations listed by AU/PEER). None of these rooms had  
8           air or wipe sample results above the EPA health-based  
9           benchmarks.
- 10          c.     These areas will be addressed using the methods described in  
11          EPA’s October 2014 TSCA Approval (Exhibit C).
- 12          d.     Pursuant to the October 2014 Approval, these areas will be  
13          addressed within one year of validation of the sampling results.”<sup>5</sup>
- 14          e.     No intentionally removed caulk was identified in MHS Room 205  
15          and the exact location of JCES office (ID JC OFFICE) was not  
16          identified sufficiently by AU/PEER as there are several offices in  
17          JCES as well as an entire office building, Building A. Thus,  
18          these areas were not tested as no identified location was  
19          determined by ENVIRON’S investigation.

20           3.     EPA does not recommend testing caulk but recommends  
21     evaluating potential exposure pathways. According to EPA Region 9, in their  
22     letter dated August 14, 2014 (Exhibit F):

- 23           a.     “The Toxic Substances Control Act (TSCA) does not require  
24           schools or building owners to test caulk for PCBs”.

25

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26           <sup>5</sup> In the event that the procedures described in this Supplement cannot be  
27           implemented within one year following identification and verification,  
28           SMMUSD will submit a request for an extension of time to EPA.

- 1           b.     “EPA does not recommend additional testing of caulk unless dust  
2                     or air samples persistently fail to meet EPA’s health-based  
3                     guidelines”. This is not the case at MHS or JCES.
- 4           c.     “The work undertaken by the District focused on the human  
5                     exposure pathways of greatest concern for school environments,  
6                     specifically air, dust and soil, to make sure that those pathways  
7                     have been effectively addressed”.
- 8           d.     “The air and dust sampling results serve as the basis for  
9                     appropriate decisions by the District as the school opens for the  
10                    Fall semester next week, including allowing staff and students  
11                    access to those classrooms that have been shown to meet EPA’s  
12                    health-based guidelines”.

13 In addition, in their letter dated October 31, 2014 (Exhibit C), EPA stated:

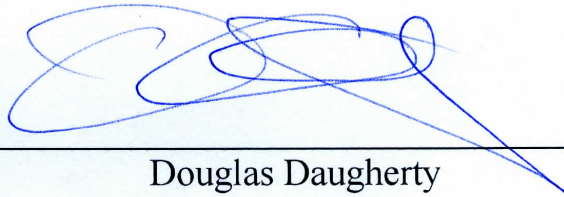
- 14           a.     “An approval under TSCA regulations in 40 CFR 761.61(c)  
15                     requires EPA to make a finding that PCB remediation wastes  
16                     remaining in place at the two schools will not pose an  
17                     unreasonable risk of injury to health or the environment. EPA is  
18                     hereby making a finding that the District meets this TSCA  
19                     standard for Malibu High School and Juan Cabrillo Elementary  
20                     School as discussed in the enclosure. The District will continue  
21                     to take air and surface wipe sample data to monitor conditions at  
22                     the schools and this data will be provided to the public”.

23           4.     There is no need for caulk testing when concentrations in air and  
24                    dust are below levels of concern. According to EPA Region 9, “EPA does not  
25                    recommend additional testing of caulk unless dust or air samples persistently  
26                    fail to meet EPA’s health-based guidelines” (USEPA Letter 08/14/14, Exhibit  
27                    F). This is not the case at MHS or JCES. The primary concern is protecting  
28

1 the health of teachers and students. SMMUSD is employing the best  
2 management practices that have been shown to be the best way to reduce  
3 concentrations and exposure. The SMMUSD went much further than BMPs  
4 recommended by EPA and voluntarily conducted substantial air and wipe  
5 samples. These data indicate that air concentrations are well within acceptable  
6 levels. Additional sampling of caulk will not reduce exposures or risk. The  
7 District will be removing the caulk during planned renovations or repairs  
8 consistent with EPA recommendations. It needs to be managed in place safely  
9 until that time. This is similar to approaches used for lead paint and asbestos  
10 at school.

11 I declare under penalty of perjury under the laws of the United States  
12 that the foregoing is true and correct.

13 Executed this 2nd day of April, 2014<sup>5</sup>, at San Francisco, California.  
14 <sub>00</sub>

15   
16 \_\_\_\_\_  
17 Douglas Daugherty